

COMMISSIONERS
JEFF HATCH-MILLER - Chairman
WILLIAM A. MUNDELL
MARC SPITZER
MIKE GLEASON
KRISTIN K. MAYES



**Executive Director** 

22

#### ARIZONA CORPORATION COMMISSION

DATE:

March 20, 2006

DOCKET NO:

T-03943A-05-0724

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Teena Wolfe. The recommendation has been filed in the form of an Order on:

# TIME WARNER TELECOM OF ARIZONA, LLC

(ASSET ENCUMBRANCE)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and thirteen (13) copies of the exceptions with the Commission's Docket Control at the address listed below by <u>4:00 p.m.</u> on or before:

## MARCH 29, 2006

The enclosed is <u>NOT</u> an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has <u>tentatively</u> been scheduled for the Commission's Open Meeting to be held on:

### APRIL 4 AND 5, 2006

For more information, you may contact Docket Control at (602)542-3477 or the Hearing Division at (602)542-4250. For information about the Open Meeting, contact the Executive Director's Office at (602) 542-3931.

RECEIVED

2006 MAR 20 'A 10: 40

Z CORP COMMISSION

DOCUMENT CONTROL

Arizona Corporation CommissioBRIAN C

DOCKETED EXECUTION

<sup>510</sup>BRIAN C. McNEII. EXECUTIVE DIRECTOR

MAR 2 0 2006



1	BEFORE THE ARIZONA CORPORATION COMMISSION			
2	COMMISSIONERS			
3 4 5	JEFF HATCH-MILLER, Chairman WILLIAM A. MUNDELL MARC SPITZER MIKE GLEASON KRISTIN K. MAYES			
6 7 8 9	IN THE MATTER OF THE APPLICATION OF TIME WARNER TELECOM OF ARIZONA LLC FOR APPROVAL OF CERTAIN FINANCIAL TRANSACTIONS.  DOCKET NO. T-03943A-05-0724  DECISION NO.  ORDER			
10 11	Open Meeting April 4 and 5, 2006 Phoenix, Arizona			
12	BY THE COMMISSION:			
13	On October 18, 2005, Time Warner Telecom of Arizona, LLC ("TWTA" or "Applicant") filed an application with the Arizona Corporation Commission ("Commission") requesting approval			
14				
15	of the guarantee of certain obligations undertaken by its affiliated entity, Time Warner Holdings, Inc.			
16	("TWT Holdings").			
17	On February 8, 2006, the Commission's Utilities Division Staff ("Staff") filed a Staff Report			
18	recommending approval of the application.			
19	* * * * * * * *			
20	Having considered the entire record herein and being fully advised in the premises, the			
21	Commission finds, concludes, and orders that:  FINDINGS OF FACT			
22				
23	1. TWTA is a limited liability company organized and existing under the laws of the			
24	state of Delaware and is a subsidiary of TWT Holdings, also a Delaware corporation. TWT Holdings			
25	is a direct, wholly-owned subsidiary of Time Warner Telecom, Inc. ("Time Warner").			
26	2. In Decision No. 63262 (December 14, 2000), the Commission granted the Joint			
27	Application of TWTA and GST-AZ Net (AZ), Inc. for the transfer of assets and Certificate of			

Convenience and Necessity ("CC&N") from GST-AZ to TWTA. TWTA received the CC&N with

28

authority to provide competitive local exchange and interexchange telecommunications services in Arizona.

- 3. TWTA operates in Arizona with 38 employees serving approximately 350 commercial and governmental accounts.
- 4. On October 18, 2005, TWTA filed the above-captioned application with the Commission requesting expedited approval of the guarantee of certain obligations undertaken by its affiliated entity TWT Holdings. TWTA filed a supplement to its application on October 28, 2005.
- 5. On February 8, 2006, Staff filed a Staff Report recommending approval of the application, and on February 10, 2006, Staff filed an amended application in which it continued to recommend approval but recommended the additional condition that TWTA be required to notice its customers of the financing application either through a direct mailing or publication of notice in a newspaper of general circulation for its Arizona customers, and file verification of the notice with the Commission's Docket Control.
- 6. On March 15, 2006, TWTA filed verification that it caused notice of its application to be published in *The Daily Territorial* and *The Record Reporter*, newspapers of general circulation for TWTA's Arizona customers, on March 10, 2006.
- 7. In Decision No. 67108 (July 9, 2004), the Commission authorized TWTA to encumber assets and guarantee obligations of TWT Holdings in connection with a financing undertaken by TWT Holdings. The transactions undertaken under that authority included the issuance by TWT Holdings of \$200 million of fixed-rate Senior Notes due in 2014 ("2014 Notes"); \$240 million of Second Priority Senior Secured Floating Rate notes due in 2011 ("2011 Notes"); and a \$150 million senior secured revolving credit facility. As a condition of that approval, the Commission required TWTA to obtain a performance bond in the amount of \$1.7 million.\(^1\) TWTA states in its current application that TWT Holdings has not drawn on the credit facility.
  - 8. In Decision No. 67815 (May 5, 2005), the Commission authorized TWTA to

<sup>&</sup>lt;sup>1</sup> TWTA filed proof of the performance bond on September 7, 2004. On December 14, 2004, TWTA filed an application for a reduction of performance bond (Docket No. T-03943A-04-0909) and that application is pending before the Commission. Decision No. 67815 (May 5, 2005), subsequently found that the existence of the performance bond helped to mitigate the concern that TWTA's ultimate parent, Time Warner, was highly leveraged, and ordered that the performance bond not be reduced or eliminated unless otherwise ordered by the Commission.

guarantee the debt of TWT Holdings in an amount up to and including \$400 million of 9.25 percent Senior Notes. TWTA states in its current application that the actual issuance of the Senior Notes totaled \$200 million, and proceeds from that issuance were used to redeem notes due in 2008.

- 9. The encumbrances authorized by Decision Nos. 67108 and 67815 total \$990 million.
- 10. Authorization of the request in this application would increase the maximum potential guarantee by \$160 million.
- 11. The transaction that is the subject of this application will be guaranteed by TWTA and will be secured by a pledge of TWTA's stock, interests, and assets. The loan involves an aggregate total guarantee amount not to exceed \$310 million, with the flexibility of a maximum \$200 million term loan and a corresponding change to the existing \$150 million revolving credit facility. The revolving credit facility guarantee will range between \$110 million and a maximum of \$200 million. If the guarantee on the revolving credit facility is increased from \$110 million, the guarantee on the term loan will be reduced by the same amount, so that the total amount guaranteed will not exceed \$310 million. The guarantee and pledge of assets will arise from the same 2004 Security Agreement that was approved in Decision No. 67108. The term of the loan is five years, with the provision that the term will be extended for two years if the 2011 Notes and the 2014 Notes are refinanced prior to the termination of the expiration of this five-year term. The transactions were expected to close in November 2005, with the proceeds used to redeem notes due in 2008. However, the guarantee by TWTA and encumbrance of the Arizona assets as security for the new term loan and the possible increase in the revolving credit facility will not become effective until Commission approval.
- 12. TWTA states in its application that it seeks approval of the guarantee pursuant to A.A.C. R14-2-804 and A.R.S. § 40-285, and that it will not impair the financial status of TWTA, otherwise prevent TWTA from attracting capital at fair and reasonable terms, or impair the ability of TWTA to provide safe, reasonable, and adequate service.
- 13. TWTA also states that approval of the application is in the public interest because it will enable TWT Holdings to obtain additional financing and working capital, and the extension of the maturities and reduction in interest expense will result in better financial conditions for TWT Holdings and TWTA. In its application, TWTA also states that the requested authority will

strengthen TWTA's ability to compete in the local exchange market in Arizona by providing access to greater financial resources. TWTA states that these resources and the flexibility provided by the financing will allow TWTA to respond to competitive pressures and to continue to provide consumers with full facilities-based competitive choice.

- 14. The Staff Report states that the purpose of the TWT Holdings financing is to redeem \$200 million of TWT Holdings' 9.25 percent existing Senior Notes due in 2008. According to Staff, the projected change in the interest rate as filed amounts to an interest savings of \$5 million per each year the Senior Notes are outstanding. Staff did not perform a financial analysis of the state operating subsidiary, because no change is expected in TWTA's operating results due to the transactions. Staff determined, however, that Time Warner's debt service coverage ratio ("DSC") will improve from 1.72 to 1.80. Time Warner's capital structure will not change as a result of the reissuance, and it will remain a highly leveraged entity with 77.2 percent debt. Staff states that concern over Time Warner's leverage is mitigated by the availability of alternative providers for service for TWTA's customers.
- 15. Staff concluded that the guarantee is within the corporate powers of TWTA, compatible with the public interest, and will not impair its ability to perform service.
- 16. Staff recommended that the application be approved under A.A.C. R14-2-804(B) and that TWTA be authorized to guarantee the debt of TWT Holdings of \$200 million on the terms and conditions set forth in the application. Staff further recommended approval of TWTA's request for authorization to increase its guarantee on its parent's revolving credit facility to an amount not to exceed \$200 million for a combined amount not to exceed \$310 million. Staff recommended that TWTA be authorized to grant liens in favor of the lender as required to secure the borrowings authorized, and that TWTA be authorized to engage in any transaction and to execute any documents necessary to effectuate the authorizations granted.
- 17. Staff further recommended approval subject to the condition that TWTA notice its customers of the financing application either through a direct mailing or publish a notice in newspaper(s) of general circulation for TWTA's customer base and file verification of the notice with Docket Control. As set forth in Findings of Fact No. 6 above, TWTA has fulfilled this recommended

condition.

- 18. The proposed guarantee will enable TWT Holdings to obtain additional financing and working capital, and the extension of the maturities and reduction in interest expense will help TWTA to continue to offer competitive services in Arizona. Although TWTA's ultimate parent, Time Warner, is highly leveraged, that concern is mitigated by the availability of alternative providers to TWTA's Arizona customers, and by maintenance of a performance bond as set forth in Decision No. 67108. The performance bond shall not be reduced or eliminated unless otherwise ordered by the Commission.
- 19. Staff's recommendations set forth in Findings of Fact No. 16 are reasonable and should be adopted.

#### **CONCLUSIONS OF LAW**

- 1. TWTA is a public service corporation within the meaning of Article XV of the Arizona Constitution, A.R.S. §§ 40-285, 40-301, 40-302, and A.A.C. R14-2-804.
- 2. The Commission has jurisdiction over TWTA and the subject matter of the application.
- 3. Authorization of TWTA's guarantee in support of TWT Holdings' note redemption is compatible with the public interest.
- 4. The guarantee authority approved herein will not impair the financial status of the public utility, otherwise prevent it from attracting capital at fair and reasonable terms, or impair the ability of the public utility to provide safe, reasonable and adequate service.
- 5. The guarantee authority approved herein is for lawful purposes within TWTA's corporate powers, is compatible with the public interest, with sound financial practices, and with the proper performance by TWTA of service as a public service corporation will not impair TWTA's ability to perform that service.
- 6. Staff's recommendations in Findings of Fact No. 16 are reasonable and should be adopted.

28 | . .

1 **ORDER** 2 IT IS THEREFORE ORDERED that pursuant to A.R.S. §§ 40-285, 40-301, and AAC R14-2-3 804, Time Warner Telecom of Arizona, LLC's application for approval to guarantee the debt of Time 4 Warner Telecom Holdings, Inc. as set forth in the October 18, 2005 application as supplemented by 5 the October 28, 2005 filing, and conditioned upon maintenance of the performance bond as required 6 by the Commission, is hereby granted. 7 IT IS FURTHER ORDERED that Time Warner Telecom of Arizona, LLC is hereby 8 authorized to grant liens and engage in any transactions and/or execute any documents necessary to 9 effectuate the authorization as granted herein. 10 IT IS FURTHER ORDERED that this Decision shall become effective immediately. 11 BY ORDER OF THE ARIZONA CORPORATION COMMISSION. 12 13 **CHAIRMAN** COMMISSIONER 14 15 16 COMMISSIONER COMMISSIONER COMMISSIONER 17 18 IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive Director of the Arizona Corporation Commission, have 19 hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, 20 this day of , 2006. 21 22 BRIAN C. McNEIL **EXECUTIVE DIRECTOR** 23 24 DISSENT \_\_\_\_\_ 25 26 DISSENT \_\_\_\_\_ 27 TW:mli 28

6

DECISION NO.

1		
1	SERVICE LIST FOR:	TIME WARNER TELECOM OF ARIZONA, LLC
2	DOCKET NO.:	T-03943A-05-0724
3 4 5	Thomas H. Campbell Michael T. Hallam LEWIS AND ROCA 40 North Central Avenue Phoenix, AZ 85004	
6 7 8 9 10 11 12 13 14	Brian T. FitzGerald LeBOEUF, LAMB, GREENE & MacRAE 99 Washington Avenue, Ste. 2020 Albany, NY 12210 Christopher Kempley, Chief Counsel Legal Division ARIZONA CORPORATION COMMISSIO 1200 West Washington Street Phoenix, AZ 85007 Ernest G. Johnson, Director Utilities Division ARIZONA CORPORATION COMMISSIO 1200 West Washington Street	
15 16	Phoenix, AZ 85007	
17 18		
19		
20		
21		
22		
23		
24		
25 26		
20   27		
·		